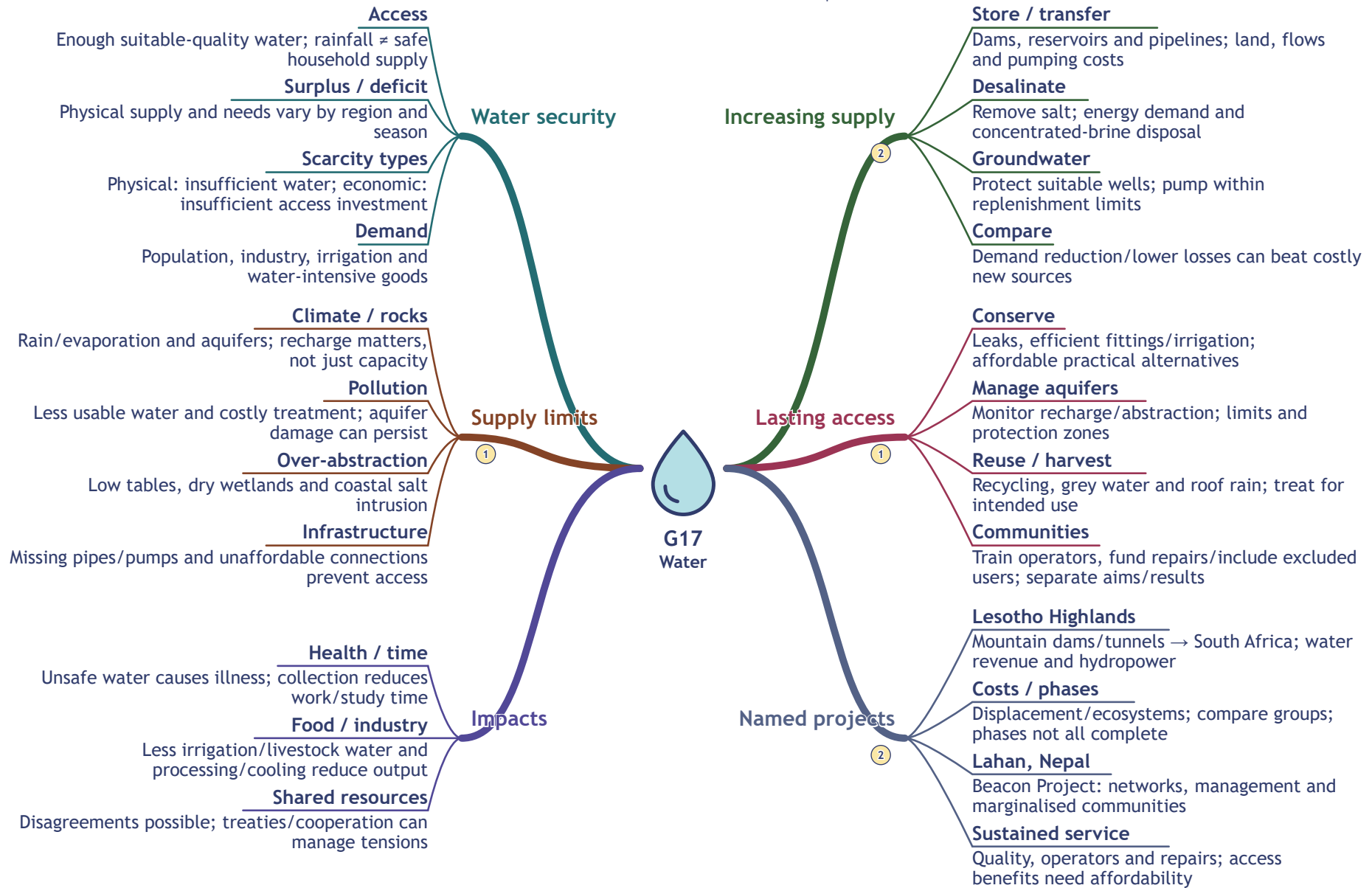




1. Supply limits → Lasting access: Safe access requires infrastructure and continuing management
2. Increasing supply → Named projects: Transfer benefits must be weighed against local costs